# Analysis of the negotiating text post-ADP, Ambition mechanism

EU – Candidate countries and Potential Candidates meeting on preparations for Paris COP 21

Brussels, 19 November 2015 Harry Vreuls, RVO.nl



# Articles 3,10 & 11 in the Agreement

- Article 3: Mitigation
  - 19 topics/headers
  - [Article 3 bis]: REDD-plus
  - [Article 3 ter]: mechanism to support sustainable development
- Article 10: Global stock take
- Article 11: Facilitating implementation and compliance



# Article 3 Mitigation, selected topics

- Collective long-term goal
- Individual and Differentiated efforts
- Progression
- Ambition
- Features
- Timing
- Accounting
- Long-term strategies
- REIOs



# Collective long-term goal; 3 options

- 1. the peaking of their [net] emissions] [by 2030][by 20XX][as soon as possible], [with a [x]40–[y]70 per cent net emission reduction below the 2010 level by 2050
- 2. comprehensiveness, distribution of <u>global carbon budget</u> based on climate justice and etc
- 3. Parties aim to reach [by X date] [as soon as possible] [a peaking of global greenhouse gas emissions] [and rapid reductions of global greenhouse gas emissions thereafter to at least] [40–70] [70–95] per cent below the 2010 level by 2050] [and zero net greenhouse gas emissions in the period 2060–2080] [[bearing in mind that peaking will vary for different countries and will be longer for developing countries] [[and] bearing in mind that social and economic development and poverty eradication are the first and overriding priorities of developing country Parties]



#### Individual and Differentiated efforts

#### Individual efforts

Option 1: Each Party [shall][should][other] regularly [prepare] communicate [maintain] [fulfill] [implement] [a] [successive] nationally determined mitigation [contribution][commitment][component of the contribution referred to in Article 2bis] (NDMC), which the Party [shall][should][other] implement.

Option 2: [Each Party][All Parties] [recognizing the principle of common but differentiated responsibilities and respective capabilities] [shall][should][other] regularly [formulate] [prepare], [communicate] [submit], [maintain] [update] and [shall][should][other] [implement] [fulfill] [intended][nationally determined mitigation [commitments][contributions][actions]]



#### Individual and Differentiated efforts

#### **Differentiated efforts:** 4 Options

- 1) No text
- 2) developed country Parties and other Parties included in Annex I shall undertake quantified economy-wide absolute emission reduction commitments/targets implemented domestically without any conditions. post-2020 economy-wide absolute emission reduction commitments/targets shall be progressively more ambitious over time

developing country Parties should undertake <u>diversified enhanced</u> <u>mitigation actions/efforts and supported and enabled</u> by the provision of adequate finance, technology and capacity-building by developed country Parties and <u>will be more ambitious</u>



# Progression

Each Party's NDMC/NDMCC [shall][should][other] be progressively more ambitious over time. [The progression of ambition of developing country Parties' NDMC/NDMCC will be supported and enabled by enhanced finance, technology development and transfer and capacity-building by developed country Parties over time.]



#### **Ambition**

Each Party should ensure that its *NDMC/NDMCC* reflects its highest possible ambition in the light of its national circumstances and of recommendations of science.



#### **Features**

- 2 Options, Both a long list (a) -(o)
- 1) [Each Party' s NDMC/NDMCC [shall][should][other]:

2)

- Each developed country Party's NDMC/NDMCC
- Each developing country Party's NDMC/NDMCC [shall][should][other]:
- (a) [Be expressed as an unconditional target and a conditional target based on the provision of finance and/or technology transfer and/or capacity-building;]



#### **Features**

- (a) [Be quantified or quantifiable;]
- (b)[Be unconditional, at least in part;][ with developing countries able to specify additional levels of mitigation to be implemented with support;]
- (c) [Maximize adaptation co-benefits;]
- (d) [Prioritize actions that are immediately implementable, scalable and results oriented, including REDD-plus;]
- (e) [[Strive to] include all key categories of emissions by sources and removals by sinks;]
- (f) [Include any source, sink or activity that has been previously included;]
- (g) [Continue to include any sources, sink or activity that has been previously included;]
- (h)[Be based on reference values that are defined transparently and are consistent with environmental integrity;



#### **Features**

- (i) [Use common Intergovernmental Panel on Climate Change (IPCC) metrics, guidance and guidelines for the estimation of greenhouse gas emissions and removals as agreed by the CMA;]
- (j) [To the extent that it uses baselines, base these on real and verifiable data;]
- k) [Be implemented in accordance with the provisions of the Convention;]
- (I) [Take into account the outcomes of the global stock-take and the process to facilitate implementation as set out in Articles 10 and 11, respectively;]
- (m) [Parties should use a joint mitigation and adaptation approach for the integral and sustainable management of forests as an alternative policy approach to results-based payments;]
- (n) [, which can be in the form of co-benefits resulting from [its] [the Party's] adaptation contributions and economic diversification plans;]
- (o) [Ensure environmental integrity;]
- (p)[Other.]]



# **Timing**

#### First communication:

Option 1: Each Party's first NDMC/NDMCC is that listed in Annex [x] to the Agreement.

Option 2: Each Party shall communicate its first NDMC/NDMCC no later than upon [ratification or acceptance of] [joining] this Agreement.

Option 3: No provision on first communication in the Agreement [for decision text]

#### Subsequent communications

Option 1: communication to five-year time

Options 2:

submit [12 [-18] months prior to] [well before] [finalization [inscriptions]

Finalize NDC [at least three months prior to][well before] the session of the CMA at which NDMC/NDMCC will be collectively updated]

Successive NDMC/NDMCC [shall] [will] [other] be communicated by Parties after completion of the current implementation cycle.



## Accounting

Option 1: [In tracking progress towards achieving their NDMC/NDMCC, Parties shall apply the principles of transparency, accuracy, completeness, comparability, consistency, avoidance of double counting and environmental integrity.]

Option 2: idem+ Decisions be adopted by the CMA at its first and later session

Option 3: Option 2 + Taking into consideration the principles of common but differentiated responsibilities and respective capabilities,

Option 5:No provisions on accounting and land use



## **REIOs**

[Parties, including regional economic integration organizations and their member States, may jointly communicate and[/or] implement their NDMC/NDMCC [detailing in their joint communication the combined level of NDMC/NDMCC and individual levels of the NDMC/NDMCC of each member State of that regional economic integration organization. If Parties acting jointly do so in the framework of, and together with, a regional economic integration organization, any alteration in the composition of the organization after adoption of this Agreement shall not affect existing NDMC/NDMCC under this Agreement.

» Focus on sustainability, innovation and international



## **REIOs**

[Any alteration in the composition of the organization shall apply only for the purposes of those commitments under Article 3 that are adopted subsequent to that <u>alteration</u>. If Parties act jointly to implement their NDMC/NDMCC in the framework of, and together with, a regional economic integration organization that is itself a Party to this Agreement, each member State of that regional economic integration organization individually and together with the regional economic integration organization shall, in the event of failure to achieve the total combined level of NDMC/NDMCC, be responsible for the level of its NDMC /NDMCC as communicated in accordance with this Article.]



#### **Article 10: Global stock take**

The CMA shall undertake its first global stock take in [2023][2024] [after the review of accelerating pre-2020 implementation and the review of the adequacy of post-2020 finance support by developed country Parties,] and [every five years thereafter] [at regular intervals to be decided by the CMA.]

#### Article 11: Facilitating implementation and compliance

[A] [Implementation] [and] [Compliance] [mechanism][process][Committee] [, including a Committee [as a standing subsidiary body under the CMA]][compliance mechanism for developed country Parties and a facilitative mechanism for developing country Parties][applicable to all Parties] is hereby established



# Summary

- During last ADP (again) text to keep existing differentiation developed/developing countries
- Highest possible ambition in the light of its national circumstances and of recommendations of science
- Be more ambitious over time, but level is under discussion
- Timing on next communication is ranging from every 5 years to keeping it open
- Accounting is still an open topic, but might stay in the Agreement



# Questions???

